# SECOND REGULAR SESSION [TRULY AGREED TO AND FINALLY PASSED] HOUSE COMMITTEE SUBSTITUTE FOR SENATE COMMITTEE SUBSTITUTE FOR

## SENATE BILL NO. 680

#### 97TH GENERAL ASSEMBLY

2014

4890H.03T

#### AN ACT

To repeal sections 208.024 and 208.027, RSMo, and to enact in lieu thereof six new sections relating to public assistance benefits.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 208.024 and 208.027, RSMo, are repealed and six new

- 2 sections enacted in lieu thereof, to be known as sections 208.018, 208.024,
- 3 208.027, 208.141, 208.238, and 208.247, to read as follows:
  - 208.018. 1. Subject to federal approval, the department of social
- 2 services shall establish a pilot program for the purpose of providing
- 3 Supplemental Nutrition Assistance Program (SNAP) participants with
- 4 access and the ability to afford fresh food when purchasing fresh food
- 5 at farmers' markets. The pilot program shall be established in at least
- 6 one rural area and one urban area. Under the pilot program, such
- 7 participants shall be able to:
- 8 (1) Purchase fresh fruit, vegetables, meat, fish, poultry, eggs, and
- 9 honey with SNAP benefits with an electronic benefit transfer (EBT)
- 10 card; and
- 11 (2) Receive a dollar-for-dollar match for every SNAP dollar spent
- 12 at a participating farmers' market or vending urban agricultural zone
- 13 as defined in section 262,900 in an amount up to ten dollars per week
- 14 whenever the participant purchases fresh food with an EBT card.
- 15 2. For purposes of this section, the term "farmers' market" shall
- l6 mean a market with multiple stalls at which farmer-producers sell

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agricultural products, particularly fresh fruit and vegetables, directly to the general public at a central or fixed location.

- 3. Purchases of approved fresh food by SNAP participants under this section shall automatically trigger matching funds reimbursement into the central vendor accounts by the department.
- 4. The funding of this pilot program shall be subject to appropriation. In addition to appropriations from the general assembly, the department may apply for available grants and shall be able to accept other gifts, grants, and donations to develop and maintain the program.
  - 5. The department shall promulgate rules setting forth the procedures and methods of implementing this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly under chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2014, shall be invalid and void.
    - 6. Under section 23.253 of the Missouri sunset act:
  - (1) The provisions of this section shall sunset automatically six years after the effective date of this section unless reauthorized by an act of the general assembly; and
  - (2) If such program is reauthorized, the program authorized under this section shall sunset automatically twelve years after the effective date of the reauthorization of this section; and
- 45 (3) This section shall terminate on September first of the 46 calendar year immediately following the calendar year in which the 47 program authorized under this section is sunset.
  - 208.024. 1. Eligible recipients of temporary assistance for needy families (TANF) or supplementary nutrition assistance program (SNAP) benefits shall not use such funds in any electronic benefit transfer transaction in any liquor store, casino, gambling casino, or gaming establishment, any retail

establishment which provides adult-oriented entertainment in which performers disrobe or perform in an unclothed state for entertainment, or in any place for the purchase of alcoholic beverages, lottery tickets, or tobacco products or for any item [that is] the department determines by rule is primarily marketed for or used by adults eighteen or older [and/or] and is not in the best interests of the child or household. An eligible recipient of TANF or SNAP assistance who makes a purchase in violation of this section shall reimburse the

department of social services for such purchase.

13 2. An individual, store owner or proprietor of an establishment shall not knowingly accept TANF cash assistance or supplementary nutrition 14 assistance program (SNAP) funds held on electronic benefit transfer cards for 15 the purchase of alcoholic beverages, lottery tickets, or tobacco products or for use 16 17 in any electronic benefit transfer transaction in any liquor store, casino, gambling 18 casino, or gaming establishment, any retail establishment which provides adultoriented entertainment in which performers disrobe or perform in an unclothed 19 state for entertainment, or in any place for the purchase of alcoholic 20 21beverages, lottery tickets, or tobacco products or for any item [that is] the 22 department determines by rule is primarily marketed for or used by adults eighteen or older [and/or] and is not in the best interests of the child or 2324 household. No store owner or proprietor of any liquor store, casino, 25 gambling casino, gaming establishment, or any retail establishment which provides adult-oriented entertainment in which performers 26 27 disrobe or perform in an unclothed state for entertainment shall adopt any policy, either explicitly or implicitly, which encourages, permits, 28 29 or acquiesces in its employees knowingly accepting electronic benefit 30 transfer cards in violation of this section. This section shall not be 31 construed to require any store owner or proprietor of an establishment which is not a liquor store, casino, gambling casino, gaming 32 establishment, or retail establishment which provides adult-oriented 33 34 entertainment in which performers disrobe or perform in an unclothed 35 state for entertainment to check the source of payment from every individual who purchases alcoholic beverages, lottery tickets, tobacco 36 products, or any item the department determines by rule is primarily 37marketed for or used by adults eighteen or older and is not in the best 38 interests of the child or household. An individual, store owner or proprietor

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- of an establishment who knowingly accepts electronic benefit transfer cards in violation of this section shall be punished by a fine of not more than five hundred dollars for the first offense, a fine of not less than five hundred dollars nor more 42than one thousand dollars for the second offense, and a fine of not less than one 43 thousand dollars for the third or subsequent offense. 44
- 3. Any recipient of TANF or SNAP benefits who does not make at least one electronic benefit transfer transaction within the state for a 46 period of ninety days shall have his or her benefit payments to the electronic benefit account temporarily suspended, pending an investigation by the department of social services to determine if the 49 recipient is no longer a Missouri resident. If the department finds that the recipient is no longer a Missouri resident, it shall close the 51recipient's case. Closure of a recipient's case shall trigger the 52automated benefit eligibility process under section 208.238. A recipient may appeal the closure of his or her case to the director under section 54208.080.
  - 4. A recipient who does not make an electronic benefit transfer transaction within the state for a period of sixty days shall be provided notice of the possibility of the suspension of funds if no electronic benefit transfer transaction occurs in the state within another thirty days after the date of the notice.
    - **5**. For purposes of this section:
- 62 (1) The following terms shall mean:
- 63 (a) "Electronic benefit transfer transaction", the use of a credit or debit card service, automated teller machine, point-of-sale terminal, or access to an 64 online system for the withdrawal of funds or the processing of a payment for 65 66 merchandise or a service; and
- 67 (b) "Liquor store", any retail establishment which sells exclusively or primarily intoxicating liquor. Such term does not include a grocery store which 68 sells both intoxicating liquor and groceries including staple foods as outlined 69 70 under the Food and Nutrition Act of 2008;
- 71 (2) Casinos, gambling casinos, or gaming establishments shall not include:
- 72(a) A grocery store which sells groceries including staple foods, and which 73 also offers, or is located within the same building or complex as a casino, gambling, or gaming activities; or

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75 (b) Any other establishment that offers casino, gambling, or gaming 76 activities incidental to the principal purpose of the business.

208.027. 1. The department of social services shall develop a program to screen each applicant or recipient who is otherwise eligible for temporary assistance for needy families benefits under this chapter, and then test, using a urine dipstick five panel test, each one who the department has reasonable cause to believe, based on the screening or other information, engages in illegal use of controlled substances. Any applicant or recipient who is found to have tested positive for the use of a controlled substance, which was not prescribed for such applicant or recipient by a licensed health care provider, or who refuses to submit to a test, shall, after an administrative hearing conducted by the department under the provisions of chapter 536,] be declared ineligible for temporary 10 11 assistance for needy families benefits for a period of three years from the date of 12 the positive test, test refusal, or administrative hearing decision, if requested by the applicant or recipient under subsection 2 of this 14 section, unless such applicant or recipient, after having been referred by the department, enters and successfully completes a substance abuse treatment 15 program and does not test positive for illegal use of a controlled substance in the 16 six-month period beginning on the date of entry into such rehabilitation or 17 treatment program. The applicant or recipient shall continue to receive benefits 18 19 while participating in the treatment program. The department may test the applicant or recipient for illegal drug use at random or set intervals, at the 20 department's discretion, after such period. If the applicant or recipient tests 21positive for the use of illegal drugs a second time, then such applicant or recipient 2223 shall be declared ineligible for temporary assistance for needy families benefits 24for a period of three years from the date of the positive test, test refusal, or administrative hearing decision, if requested by the applicant or recipient 25 under subsection 2 of this section. The department shall refer an applicant 26 27 or recipient who tested positive for the use of a controlled substance under this section to an appropriate substance abuse treatment program approved by the 28 29 division of alcohol and drug abuse within the department of mental health.

2. An applicant or recipient who is found to have tested positive or who refuses to submit to a test under subsection 1 of this section may request that an administrative hearing be conducted by the department under the provisions of section 208.080, and if requested,

### 34 such hearing shall be conducted.

- 35 3. Case workers of applicants or recipients shall be required to report or cause a report to be made to the children's division in accordance with the provisions of sections 210.109 to 210.183 for suspected child abuse as a result of drug abuse in instances where the case worker has knowledge that:
- 39 (1) An applicant or recipient has tested positive for the illegal use of a 40 controlled substance; or
- 41 (2) An applicant or recipient has refused to be tested for the illegal use 42 of a controlled substance.
- [3.] 4. Other members of a household which includes a person who has been declared ineligible for temporary assistance for needy families assistance shall, if otherwise eligible, continue to receive temporary assistance for needy families benefits as protective or vendor payments to a third-party payee for the benefit of the members of the household.
- [4.] 5. The department of social services shall promulgate rules to 48 develop the screening and testing provisions of this section. Any rule or portion 49 of a rule, as that term is defined in section 536.010, that is created under the 50 authority delegated in this section shall become effective only if it complies with 51and is subject to all of the provisions of chapter 536 and, if applicable, section 52536.028. This section and chapter 536 are nonseverable and if any of the powers 53vested with the general assembly pursuant to chapter 536 to review, to delay the 54effective date, or to disapprove and annul a rule are subsequently held 55unconstitutional, then the grant of rulemaking authority and any rule proposed 56 or adopted after August 28, [2011] **2014**, shall be invalid and void.
  - 208.141. 1. The department of social services shall reimburse a hospital for prescribed medically necessary donor human breast milk provided to a MO HealthNet participant if:
    - (1) The participant is an infant under the age of three months;
  - 5 (2) The participant is critically ill;

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- 6 (3) The participant is in the neonatal intensive care unit of the 7 hospital;
- 8 (4) A physician orders the milk for the participant;
- 9 (5) The department determines that the milk is medically 10 necessary for the participant;
- 11 (6) The parent or guardian signs and dates an informed consent

- 12 form indicating the risks and benefits of using banked donor human 13 milk; and
- 14 (7) The milk is obtained from a donor human milk bank that 15 meets the quality guidelines established by the department.
- 2. An electronic web-based prior authorization system using the best medical evidence and care and treatment guidelines consistent with national standards shall be used to verify medical need.
- 19 3. The department shall promulgate rules for the implementation 20 of this section, including setting forth rules for the required documentation by the physician and the informed consent to be 21 22provided to and signed by the parent or guardian of the participant. Any rule or portion of a rule, as that term is defined in section 536.010, 23 24that is created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the 25 provisions of chapter 536, and, if applicable, section 536.028. This 26 27 section and chapter 536, are nonseverable, and if any of the powers vested with the general assembly under chapter 536, to review, to delay 28 29 the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any 30 31 rule proposed or adopted after August 28, 2014, shall be invalid and 32 void.

208.238. The department of social services shall implement an automated process to ensure applicants applying for benefit programs are eligible for such programs. The automated process shall be designed to periodically review current beneficiaries to ensure that they remain eligible for benefits they are receiving. The system shall check applicant and recipient information against multiple sources of information through an automated process. If the automated process shows the recipient is no longer eligible for one benefit program, the department shall determine what other benefit programs shall be closed to the recipient.

208.247. 1. Pursuant to the option granted the state by 21 U.S.C. Section 862a(d), an individual who has pled guilty or nolo contendere to or is found guilty under federal or state law of a felony involving possession or use of a controlled substance shall be exempt from the prohibition contained in 21 U.S.C. Section 862a(a) against eligibility for

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- 6 food stamp program benefits for such convictions, if such person, as 7 determined by the department:
- 8 (1) Meets one of the following criteria:
- 9 (a) Is currently successfully participating in a substance abuse 10 treatment program approved by the division of alcohol and drug abuse 11 within the department of mental health; or
- 12 (b) Is currently accepted for treatment in and participating in a 13 substance abuse treatment program approved by the division of alcohol 14 and drug abuse, but is subject to a waiting list to receive available 15 treatment, and the individual remains enrolled in the treatment 16 program and enters the treatment program at the first available 17 opportunity; or
  - (c) Has satisfactorily completed a substance abuse treatment program approved by the division of alcohol and drug abuse; or
- 20 (d) Is determined by a division of alcohol and drug abuse 21 certified treatment provider not to need substance abuse treatment; 22 and
  - (2) Is successfully complying with, or has already complied with, all obligations imposed by the court, the division of alcohol and drug abuse, and the division of probation and parole; and
  - (3) Does not plead guilty or nolo contendere to or is not found guilty of an additional controlled substance misdemeanor or felony offense after release from custody or, if not committed to custody, such person does not plead guilty or nolo contendere to or is not found guilty of an additional controlled substance misdemeanor or felony offense, within one year after the date of conviction. Such a plea or conviction within the first year after conviction shall immediately disqualify the person for the exemption; and
  - (4) Has demonstrated sobriety through voluntary urinalysis testing paid for by the participant.
  - 2. Eligibility based upon the factors in subsection 1 of this section shall be based upon documentary or other evidence satisfactory to the department of social services, and the applicant shall meet all other factors for program eligibility.
- 3. The department of social services, in consultation with the division of alcohol and drug abuse, shall promulgate rules to carry out

42 the provisions of this section including specifying criteria for 43 determining active participation in and completion of a substance 44 abuse treatment program.

4. The exemption under this section shall not apply to an individual who has pled guilty or nolo contendere to or is found guilty of two subsequent felony offenses involving possession or use of a controlled substance after the date of the first controlled substance felony conviction.

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